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Optimising Self-Organised Volunteer Efforts in Response to the COVID-19 Pandemic

3 Abstract

4 Crowdsource volunteering efforts have contributed significantly to pandemic response and recovery during the 5 COVID-19 outbreak. In such efforts, individual volunteers can collaborate to achieve rapid mobilisation toward 6 emergent community demands. In this study, we quantitively study this phenomenon using the concept of 7 self-organisation, by proposing a data-driven framework to investigate when and how self-organisation emerged during 8 the pandemic response and how it relates to effectiveness of volunteer organisations in general. Using activity data 9 collected from a mobile volunteer platform in Shenzhen, China, we found that volunteers' task participation and social 10 and task preferences show multiple phases of self-organisation in response to changing epidemic situations and 11 centralised interventions. Simulation experiments further show that the self-organised volunteer system can become 12 more responsive and more robust in the face of uncertain community demands with minimal centralised guidance.

13

14 Introduction

15 Community participation through volunteering has been essential in the collective response to the COVID-19 pandemic, 16 from compliance with lockdowns to providing community support in conjunction with public agencies and community 17 organisations (Marston, C., Renedo, A., & Miles, S., 2020; Miao, Q., Schwarz, S., & Schwarz, G., 2021). To cope with 18 the large number of demands for assistance, many countries have utilised crowdsource systems for organising volunteer 19 efforts, including the NHS Volunteer Responders program in the UK (Marston, C., Renedo, A., & Miles, S., 2020) and 20 the CrowdSource Rescue program in Houston, Texas, USA (Click2Houston, Accessed 10 Aug 2021). In such systems, 21 volunteers perform micro-tasks on a local scale and are mostly organised in a decentralised way. When properly 22 designed, crowdsource systems can be highly effective in achieving collective goals that meet the most urgent needs of a 23 community (Howe, 2006; Besaleva & Weaver, 2013; Riccardi, 2016; Schimak, Havlik, & Pielorz, 2015), such as the 24 targeting of help to specific groups of people when official pandemic relief organisations are overloaded. To better 25 organise volunteer efforts in response to COVID-19 and other unexpected crises, it is important to understand how 26 effective organisation has been achieved through the decentralised volunteer efforts during the COVID-19 pandemic and 27 how the crowdsource volunteer system organisation can be made more efficient.

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29 In this study, we address the above questions about crowdsource volunteer systems using data collected from the 30 "Anti-Pandemic Pioneers" project (a.k.a. Pioneers), a mobile platform for organising community-level volunteer 31 activities in Shenzhen, China. Launched at the start of the COVID-19 epidemic in February 2020, this platform was 32 quickly adopted by the community staff and volunteers in Shenzhen, with a total of 80043 users signed up in the first 33 year. Users can organise short-term group volunteer activities (or tasks), such as checking people's body temperature at 34 apartment entrances, delivering packages for home-quarantined families, and helping with the crowd by posting on the 35 platform as an organiser. They can also sign up to join any open tasks and their participation will be tracked by 36 location-based check-ins. As the pandemic situation in Shenzhen had eased significantly by the end of 2020, this project 37 continued to grow as a long-term platform for organising other volunteer activities, such as environmental protection and 38 community education. We choose Pioneers for our case study as it provides a large collection of volunteer activity data 39 during and after the pandemic. Meanwhile, the user-driven way of organisation in Pioneers is also suitable for studying 40 collective volunteer behaviour. Unlike other crowdsource volunteer systems where the system matches volunteer 41 resources to people who requested aid, Pioneers allows users to find volunteer activities and groups they like through 42 exploration. It also enables proactive community members to step into leadership roles in time of need.

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From the one-year user activity data collected by Pioneers, we observed recurring collective patterns in volunteer behaviours, such as participation frequencies and preferences towards different social groups and task topics. For instance, at the start of the project, ad hoc volunteer groups were quickly formed by people who frequently joined activities led by the same organiser, as shown in Fig. 2 (a). Increasing specialisation in certain task types can also be observed in the activity traces of these volunteer groups (Fig. 2 (b)). Such behaviour patterns are a positive indicator of effective volunteer organisations since strong internal communication among volunteers increases volunteer retention (Bauer & Lim, 2019), and specialisation leads to higher efficiency in completing designated tasks (Miao, Q., Schwarz, S., & Schwarz, G., 2021). However, the formation of stable behaviour patterns can be disrupted over time, often in response to external stimuli, such as a sudden change in the pandemic situation or administrative policies. These stimuli may alter old volunteer habits and cause new gaps between societal demands and community efforts. How fast new global patterns can be re-established after such disruptions indicate the robustness of the crowdsource organisation. Thus, it is important to systematically detect each occurrence of global behaviour patterns and to analyse their dynamics and causes.

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57 [Figure 1 is about here]

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59 In this study, we adopted the concept of social self-organisation to explain the formation of global patterns in volunteer 60 behaviours and examine how they change over time. Widely studied in social sciences and humanities (Bonabeau, 61 Theraulaz, Deneubourg, Aron, & Camazine, 1997; Fuchs, 2006), self-organisation is the phenomenon whereby 62 structures appear at the global level of a system from interactions among its lower-level components (Camazine, 63 Deneubourg, Franks, Sneyd, & Bonabeau, 2001). In a crowdsource volunteer setting, people organise or participate in 64 volunteer activities autonomously with simple interactions, yet they can efficiently fill in gaps between help demands 65 and available public resources at a global scale (Marston, C., Renedo, A., & Miles, S., 2020). The stable behavioural 66 patterns formed in this process are analogous to the "global structures" in the definition of self-organisation. However, 67 previous studies do not provide a clear mathematical definition of self-organisation based on empirical observations of 68 human behaviour.

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70 To this end, we proposed a data-driven approach to measure self-organisation effects for several types of volunteer 71 behaviours: volunteer participation rate, organiser choice, and an organiser's task choice. Our approach is inspired by the 72 work of Atlan on modelling the organisation effect in information systems (Atlan, 1974), where self-organisation is 73 characterised by the process in which system entropy first increases and then decreases in the absence of an apparent 74 external force. We introduce a more general self-organisation detection approach based on the double-exponential model 75 (Jia & Xiaoqing, 2006), which identifies different types of organisational effects. Moreover, since the self-organisation 76 of behavioural patterns recurs over time, we developed an algorithm to detect the time intervals of the most salient self-organisation effects from time-series data. Quantitative data from the Pioneers project allowed us to correlate the 77 78 self-organisation characteristics in different districts of Shenzhen with their populations and district characteristics. 79 Additionally, we identified the causal pathway for self-organised behavioural processes among various internal and 80 external factors using a modified causal network discovery algorithm. In retrospect, these results also reflect how well 81 volunteers responded to different community needs in Shenzhen during the COVID-19 outbreak and subsequent period 82 of COVID-19.

83

One of the major goals of this study was to determine the appropriate level of centralised supervision for such platforms and analyse how the system may react according to the volatility of volunteer demands. Due to the unavailability of data for direct comparison with other organisational schemes during the pandemic, we utilised an agent-based simulation to test three organisational schemes in a simplified crowdsource scenario, **self-organised**, **centralised**, and **hybrid**, under different system parameters. Our findings provide insights into ways to increase volunteer participation in crowdsourced volunteer systems. We also offer practical advice on how self-organisation can be used to improve the efficiency of volunteer organisations that respond to rapidly changing community needs.

- 91
- 92 [Figure 2 is about here.]
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94 The paper is organised as follows: In the Methods section, we introduce the details of our framework for 95 self-organisation analysis of volunteer activity data. Then, in the subsequent section, we describe the key results from the 96 Pioneers case study, including the self-organisation intervals for the three types of volunteer behaviours of interest and 97 their causal factors. Next, we present a simulation study that compares different organisational schemes, and we 98 discussed the connections between simulation and real-world data. Finally, we conclude with a discussion on the 99 findings of our study.

- 100
- 101 Methods

In this section, we first introduce the volunteer behaviour model and the uncertainty measure of volunteer behaviours,
followed by the identification of self-organisation intervals. Finally, we introduce the method for causality analysis. An
outline of our framework is illustrated in Figure 3.

- 105
- 106 [Figure 3 is about here.]

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108 Volunteer behaviour model. We defined the volunteer behaviour model as a tuple $(\mathcal{U}, \mathcal{O}, \mathcal{T}, P(u), \mathcal{O}(u, o), T(c, o))$, 109 where \mathcal{U} is the set of users, \mathcal{O} is the set of organisers, \mathcal{T} is the set of task categories. The following decision process 110 determines the actions of each user and organiser:

- 111 1. In every timestep, user $u \in U$ chooses to participate in a volunteer task with probability P(u) = Pr(X = 1|U = u), where X is a binary random variable indicating the event of participation. P(u) is also referred as the participation rate of u.
- 114 2. When deciding which task to join, user u will choose a task posted by organiser $o \in O$ with probability 115 O(o, u) = Pr(O = o | U = u). Probability mass function $O(\cdot, u)$ is known as *the organiser preference* of u.
- 116 3. Each task organiser $o \in O$ will post a task belonging to category $c \in T$ with probability T(c, o) = Pr(T = c|O = 0). Probability mass function $T(\cdot, o)$ is known as the *task preference* of *o*.
- 118 As volunteer behaviours change over time, we parameterised the model using sequences of probability mass functions 119 $P_t(u), O_t(o, u), and T_t(c, o)$, where t represents the time index in days, as shown in Figure 3 (a). Given the daily task 120 participation records of all users (u_t, o_t, c_t) , the empirical distributions at each time step can be directly estimated from 121 data using a sliding window. In the Pioneers case study, the set of task categories \mathcal{T} consists of six labels including 122 COVID-19 response, public health education, environmental protection, business reopening, public transportation, and 123 community volunteering. These labels were learned by clustering textual task descriptions using Latent Dirichlet 124 Allocation (Blei, Ng, & Jordan, 2003). A 14-day time window with one day offset was used to compute the model 125 parameters from February 2020 to January 2021. We also assumed that each participant will attend no more than one 126 task per day.
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- The uncertainty in volunteer behaviours can be captured via the normalised conditional entropy (NCE) (Cover, 1999) of
 the estimated model parameters. The *NCE of organiser preference* (O-NCE) is defined in the following equation:
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$$\widehat{H}(O|U) = \frac{H(O|U)}{\sum_{u \in \mathcal{U}} H(O|U = u)} = \frac{-\sum_{u \in \mathcal{U}} Pr(U = u) \sum_{o \in O} O(o, u) log(O(o, u))}{-\sum_{u \in \mathcal{U}} \sum_{o \in O} O(o, u) log(O(o, u))}$$
(1)

131

132 Conditional entropy H(O|U) measures the uncertainty about organiser choice when user is known. The conditioning is 133 necessary here to characterise a global behaviour pattern regardless of inter-personal variations. Also since the value of 134 H(O|U) depends on the number of organisers |O| observed in a time window, which may change over time, we 135 normalised the conditional entropy by its upper bound $\sum_{u \in U} H(O|U = u)$. Similarly, we defined the *NCE of task* 136 *participation* (P-NCE) and the *NCE of task preference* (T-NCE) as follows,

$$\widehat{H}(X|U) = \frac{H(X|U)}{\sum_{u \in \mathcal{U}} H(X|U=u)} = \frac{-\sum_{u \in \mathcal{U}} Pr(U=u) \left(P(u) \log(P(u)) + (1-P(u)) \log(1-P(u)) \right)}{-\sum_{u \in \mathcal{U}} \left(P(u) \log(P(u)) + (1-P(u)) \log(1-P(u)) \right)}$$
(2)

$$\widehat{H}(T|O) = \frac{H(T|O)}{\sum_{o \in \mathcal{O}} H(T|O = o)} = \frac{-\sum_{o \in \mathcal{O}} Pr(O = o) \sum_{c \in \mathcal{T}} T(c, o) log(T(c, o))}{-\sum_{o \in \mathcal{O}} \sum_{c \in \mathcal{T}} T(c, o) log(T(c, o))}$$
(3)

Figure 3 (b) plot the P-NCE, O-NCE and T-NCE value at each time step in the Pioneers dataset. Their values are expected to increase as a result of external influences (such as changes in the COVID-19 situation) and to decrease in response to the emergence of self-organisation in volunteer behaviours.

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Self-organisation intervals and organisational speed. To systematically detect whether the self-organisation effect exists within a given time interval, we fitted a double-exponential model frequently used to model lightning impulse waveforms (Jia & Xiaoqing, 2006) to the NCE curves, as shown in Figure 3 (c). Without the loss of generality, we let NCE(t) represent the value of any NCE curves at the tth timestep with a double-exponential model as shown in Equation (4):

$$NCE(t) = A * M * \left(e^{-\alpha t} - e^{-\beta t}\right),\tag{4}$$

149 where M is the peak value of NCE and A is a function of α and β , expressed as Equation (5).

$$A(\alpha,\beta) = \frac{1}{e^{-\alpha \frac{ln(\beta)-ln(\alpha)}{(\beta-\alpha)}} - e^{-\beta \frac{ln(\beta)-ln(\alpha)}{(\beta-\alpha)}}}$$
(5)

Numerous studies have utilised a fitted curve's pulse length and rise time to characterise its waveform according to
(Thottappillil & Uman, 1993). The rise time, which measures the amount of time the pulse takes to go from 10% to 90%

152 of the peak value, can be approximated as $\frac{1}{\alpha}$. The pulse length, which measures from 10% of the peak value to the peak

and then to 50%, can be approximated as $\frac{1}{\beta}$. Using the rise time and the pulse length, we classified the NCE curve into

four organisational levels: no organisation, low organisational level, standard organisational level, and high organisational level, as shown in Figure 4. Additionally, we defined the *organisational speed* of each self-organisation interval η by Equation (6). T_{Half} represents the duration in which NCE declines from its peak to its half value, whereas T_{Fall} represents the duration from NCE peak to the end of the interval.

$$\eta = \frac{T_{Half}}{T_{Fall}} \approx \frac{\frac{1}{\alpha} - \frac{\ln(\beta) - \ln(\alpha)}{\beta - \alpha}}{n - \frac{\ln(\beta) - \ln(\alpha)}{\beta - \alpha}}.$$
(6)

Our study refers to a time interval as *self-organised* if its NCE is classified as either a low or standard organisation level. We call such time intervals *self-organisation intervals*. To compute such self-organisation intervals, we proposed an algorithm to greedily find the maximal set of longest non-overlapping self-organisation intervals among all time intervals within 5 to 90 days. We describe the details of interval detection in Algorithm S1.

- 162
- 163 [Figure 4 is about here.]
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165 Causality Network Discovery. We analysed the dynamic factors that have caused self-organisation events in volunteer 166 behaviours to occur using time-series based causal network discovery, as illustrated in Figure 3 (d). The candidate 167 dynamic factors we considered included two groups of time series variables: internal variables and external variables. 168 External variables track external events such as new COVID-19 cases, holidays, or systematic interventions that may 169 influence Pioneers' volunteer behaviours. We classified external variables into five categories: school or business 170 reopening policies, daily new COVID-19 cases in Shenzhen and China, and other ad-hoc interventions that positively or 171 negatively affect volunteer participation. A detailed description of each external variable appears in the events listed in 172 Table 2 and the variables are visualised in Figure 1. Internal variables are observable quantities from the Pioneers data,

- including the total number of organisers, users, and tasks in each category (Fig. 1). While we focused on identifying the
- most influential external factors that impact the NCE dynamics, internal variables were used as conditioning variables toavoid spurious associations.
- 176
- 177 [Table 1 is about here.]
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179 We assumed that each self-organisation interval had stationary causal relations and computed its causal graph over all 180 internal and external variables and the NCEs using PCMCI+, a causal network discovery algorithm based on conditional 181 independence tests (Runge, Nowack, Kretschmer, Flaxman, & Sejdinovic, 2019; Runge, Jakob, 2020). We modified the 182 original PCMCI+ method to incorporate prior knowledge about the internal and external variables. Specifically, we made 183 two assumptions regarding variables. First, we assumed that the external variables were independent from each other; 184 Second, we assume that there were no causal links from internal or NCE variables to external variables. Each directed 185 causality graph edge was labelled with the causal time lag and the corresponding p-value in the PCMCI pairwise 186 conditional independence test. A two-sided Student's t-test was used to compute the P-value. A smaller P-value 187 corresponds to a more significant causal relationship between two variables.

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189 Case Study: Self-Organisation Analysis of Pioneers User Behaviour

190 In this section, we used the Pionners dataset as the case study to analyse when and how self-organisation emerged during 191 the pandemic response on the city scale and regional scale. Following the workflow described in the methods section, we 192 investigated how district characteristics and external variables such as the pandemic situation and centralised 193 interventions affect the speed and effectiveness of the self-organisation, respectively.

194

195 Characterising self-organisation in volunteer behaviour processes. The NCE curves of participation rate, organiser 196 preference, and task preference are all characterised by multiple modes (Fig. 5), which can be interpreted as representing 197 multiple phases of self-organisation. The self-organisation intervals of the three types of NCEs computed using the entire 198 Shenzhen data are highlighted in the first column of Fig. 5. Darker shading indicates higher organisational speed (as 199 defined in Equation (6)), which characterises the rate of NCE decrease after the peak. The self-organisation intervals for 200 P-NCE were from May 25 to August 22 and from August 26 to November 22. Four self-organisation intervals for 201 O-NCE were identified: March 1 to April 21, May 7 to August 3, August 24 to October 6, and October 7 to January 4 202 (2021). For T-NCE, the only self-organisation interval that was detected was from August 22-November 19. These 203 results show that volunteers' social group preference was less stable than the other two behavioural preferences, as 204 O-NCE had more self-organisation intervals relative to P-NCE and T-NCE. Notably, Shenzhen's first COVID-19 205 outbreak (from March to May, 2020) coincided with the first O-NCE self-organisation interval. The correlation coupled 206 by a relatively high organisational speed indicate that stable volunteer groups were established more quickly during the 207 height of the pandemic than in other periods of the year. Additionally, we expected the generation of only a single 208 self-organisation interval by T-NCE, as a large increase in task diversity only happened once when the platform 209 expanded its activity topic selection from COVID-19 to include a variety of community services in the third quarter of 210 2020 as shown in Fig. 5. We will delve deeper into what caused each self-organisation phase in volunteer behaviours in 211 later sections.

- 212
- 213 [Figure 5 is about here.]
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Regional differences in self-organisation dynamics. In addition to the city-scale self-organisation effects, significant regional variations existed in the NCE dynamics and the self-organisation intervals. Figure 5 and Figure S1 show self-organisation intervals' counts (Figure 5), organisational speed (blue shading in Figure 5), distribution (Figure S1 a(i)-a(iii)), and clustering results (Figure S1 b(i)-b(iii)). These factors were computed using activity records from each of Shenzhen's eight districts. We discovered that regional volunteer behaviour was significantly influenced by

population density (ShenzhenNews, Accessed 10 Aug 2021) and district type (Regulation, Accessed 10 Aug 2021),
 according to the regional statistics listed in Table 1.

[Table 2 is about here.]

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Districts with a higher residential population had a slower rate of self-organisation formation in participation behaviour than did other districts. As shown in Fig. 5, of the districts that exhibited self-organisation, the two most populated districts, Baoan (4.47M) and Longgang (3.97M) were characterised by lower organisational speed which reflect slower responses to new volunteer demand (Fig. 5 (iii) and (ix)). Baoan, in particular, has nearly nine times the population of Pingshan (0.55M), and its organisational speed (0.11) was 88% lower than that of the less populated Pingshan district (0.86). On the other hand, the residential population did not have a clear association with the number of self-organisation intervals.

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233 Additionally, various district types showed different self-organisation behaviour in terms of participation rate and task 234 preference, reflecting different community needs. For instance, districts with similar concentrations of businesses 235 including Baoan (5994 companies) and Longgang (5761 companies), or (Pingshan (440 companies) and Guangming 236 (1023 companies), had similar self-organisation intervals in T-NCE, as illustrated in Fig. S1 (b(iii)). Based on P-NCE we 237 found that commercial districts (Baoan and Longgang) experienced a self-organisation interval with low organisational 238 speed during the period in which companies were reopening (from May to July, 2020), whereas non-commercial districts 239 (Pingshan and Guangming) did not have self-organisation intervals during this period. By late 2020, the volunteer task 240 types in commercial districts such as Longgang and Baoan appeared to have become stable, as few T-NCE 241 self-organisation intervals occurred in such districts after that period.

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243 What factors caused the self-organisation dynamics in Shenzhen? Besides the static analysis in regional comparisons, 244 we further analysed the dynamic factors that have caused self-organisation events in volunteer behaviours to occur using 245 modified PCMCI+ method (Runge, Jakob, 2020). The self-organisation intervals detected (Fig. 5 (i, x and xix)) define 246 two causal regimes for P-NCE, four regimes for O-NCE, and one regime for T-NCE. The resulting causal graphs are 247 shown in Fig. 6. For clarity of presentation, we removed the variables and edges that did not lie on a direct path toward 248 NCEs. Figures S2–S8 demonstrate the full causal graphs. We discovered from most regimes that external variables such 249 as COVID-19 daily new cases and centralised interventions (positive policies) affected volunteer behaviour in 250 Shenzhen through internal variables such as user and organiser count, the number of educational tasks, and 251 COVID-related tasks.

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- 253 [Figure 6 is about here.]
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255 The change in the epidemic situation was the most important external factor affecting the stability of participation rate, 256 organiser, and task preferences. This finding is evidence since the number of COVID-19 daily new cases acts as an 257 external variable in most regimes, including the first regime (May 25 to August 22, 2020) in P-NCE, the first (March 1 258 to April 21, 2020), the second (May 7 to August 3, 2020), and the fourth (October 7, 2020 to January 4, 2021) regimes in 259 O-NCE, and the unique regime (August 22 to November 19, 2020) in T-NCE. Except for the fourth regime in O-NCE, 260 where COVID-19 directly affected O-NCE (P =0.013) with a one-day lag, COVID-19 affected NCEs via various internal 261 intermediary factors, such as user and organiser count and different topic tasks. Specifically, COVID-19 affected 262 O-NCEs in most regimes via various internal intermediary factors which include user and organiser count and different 263 topic tasks. On the one hand, COVID-19 affected T-NCE through COVID-related tasks. On the other hand, it affected 264 O-NCE and P-NCE through educational tasks in the first regime in P-NCE and the first two regimes in O-NCE. Note 265 that COVID-19 had no significant impact on volunteer participation in the second P-NCE regime (August 26 to 266 November 22, 2020) when the pandemic was mostly under control.

Another crucial external variable that influenced both participation and task preference of volunteers was systematic 268 269 interventions, represented by positive policies. It affected the second regime (August 26 to November 22, 2020) in 270 P-NCE, the third regime (August 24-October 6, 2020) in O-NCE, and the unique regime (August 22 to November 19, 2020) in T-NCE. Unlike COVID-19 cases, positive policies had a direct causal link to all NCEs. Specifically, positive 271 policies affected P-NCE and T-NCE with no time lag and O-NCE with a two-day lag. Moreover, all affected regimes 272 273 occurred between August and November, during which period policies included application updates such as lowering of 274 organiser registration requirements and increased numbers of task types. We conclude that systematic interventions 275 affected task preference (P = 0.007) and participation rate (P = 0.040) in descending order of statistical significance.

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277 Simulation Analysis of Self-Organisation Effectiveness

278 Simulation Setup. To understand the advantages and limitations of self-organised crowdsource systems, we designed a 279 simulation implementing a minimal volunteer crowdsource scenario that can exhibit self-organisation effects in a 280 controlled environment. The simulated environment is a 10-by-10 grid world, where each grid cell represents a task

281 with a specific value (Fig. 7 (a)). The task value measures a level of task importance and is set to change at frequency Δ

282 to reflect the changing community demand. Each simulation experiment emulated the actions of 150 agents (volunteers) 283 for a total of 100 time steps given 100 tasks in total. For simplicity, we assumed that all tasks needed the same number of 284 people to complete. To prevent unbalanced volunteer allocation, each grid cell (task) can be taken by at most k=3 agents 285 at a given time step. To simulate changes in the environment, the grid values changed twice, at the 30th and 70th time 286 steps. Specifically, grid cells were divided into two groups: low-value cells (0,5) and high-value cells (5,10). Each time 287 the value changed, the high-value group shifted to the right, as illustrated in Fig. S9. At each time step of the simulation, 288 agents representing individual volunteers can participate in a task by moving to the corresponding cell. The collective 289 goal of the agents is to participate in tasks that maximise combined values.

290

291 We defined three task selection strategies based on different organisational schemes in real-world crowdsourced systems. 292 A self-organised scheme is one in which individuals make independent decisions about which task to participate. We 293 simulated this scheme by having agents choose tasks randomly while giving preference to high task values in their 294 trajectories. As agents explored new tasks, they correspondingly learned new values, analogous to the way people gain 295 experience in real life. A centralised scheme is one in which individuals entirely follow some external assignment given 296 by a decision maker, who symbolizes a centralised system or a leadership board. As in the real-world case where local 297 community demands are difficult to learn precisely, a decision maker can only observe a fraction κ of the task values 298 (a.k.a. the observable demand rate) and assign agents optimally to the observable tasks. A hybrid scheme is in between 299 self-organised and centralise scheme. Under this scheme, the system executes the centralised strategy for τ time steps 300 whenever the task value changes and then switches to the self-organised strategy. The parameter τ adds a trade-off 301 between the centralized guidance and volunteers' independent decisions. In both self-organised and hybrid schemes, we 302 assumed that the maximum distance an agent could travel at each time step was at most two cells, which reflects the 303 physical constraints of volunteer participation. See Fig. S10 and S11 for the comparison of agent distribution and 304 organisational speed among different schemes.

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306 [Figure 7 is about here.]

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308 Is self-organisation effective for the successful organisation of a crowdsourced volunteering system? We compared 309 these organisation schemes under the various simulation settings shown in Table 3. Each simulation was evaluated based 310 on two system-level metrics: *organisational speed* O_s and *organisational effectiveness* E_s . Similar to the analysis of the 311 Pioneers data, we captured the dynamics of agents' task selection behaviour using the NCE of selecting an agent to 312 whom a task had been given. The organisational speed O_s of schemes *s* was defined as the average organisational 313 speed η (Eq. (6)) over all detected self-organised intervals. By definition, the centralised scheme maintained maximum 314 organisation speed, with $O_s = 1$. Additionally, system effectiveness E_s evaluates the overall task completion 315 performance. It was defined as the expected total task values that agents completed at each time step during the 316 simulation.

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- **318** [Table 3 is about here.]
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320 One of the main findings from the simulation is that the self-organised scheme always had the slowest organisational 321 speed O_s , followed by the hybrid scheme. For centralised and hybrid schemes, the effectiveness E_s decreased rapidly 322 as the observable demand rate κ decreased (see Fig. 7(c) and Table 3). Meanwhile, the variance of E_s for the 323 self-organised scheme was the smallest when κ was less than 80%. Only when κ was greater than 80% were the 324 centralised and hybrid effectiveness scores higher than those of the self-organised scheme (visualisation results are 325 shown in Fig. S12—S16). This was the case when true community need was easily accessible to the decision maker who 326 was able to make globally optimal task assignments whenever demand changed. Overall, when κ was unknown, the 327 hybrid system was the most robust choice. We further demonstrated the optimality of the hybrid system under these 328 conditions by performing 50 simulations with randomised task values and under various κ values ranging from 0 to 1 329 (Fig. 7(b)). We found that the self-organised scheme had the smallest variance in effectiveness E_s for a given value of κ , but its organisation speed O_s has the largest variance. The result for the centralised scheme was the opposite, while 330 331 the hybrid scheme demonstrated a balance between the two objectives.

332

As the hybrid scheme makes a trade-off between organisational effectiveness and speed, it is crucial to consider the level of centralised guidance the hybrid scheme should use. In Table 3, we showed that as the number of centralised steps (τ) increased, the centralised intervention increased organisation speed O_s , particularly when κ was less than 100%. Meanwhile, effectiveness E_s decreased when κ was 60% but increased when κ was 100%. These observations suggest that a successful crowdsource volunteer system should adjust the supervision strength to its users according to the amount of knowledge of the underlying community demand. Table 3 shows how the organisational speed and system

effectiveness were affected by the frequency of demand change (Δ). As Δ increased, the effectiveness of the system in

all three schemes decreased. These results imply that most systems cannot adapt to the pace of the external changesunder the rapid change in volunteer demand.

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343 Connection between simulation and real-world cases. The organisation of Pioneers resembles a hybrid scheme 344 because some activity organisers are also official community leaders responsible for the COVID-19 response and other 345 community projects. Our simulation demonstrates that the extent of the centralised organisation in this hybrid scheme 346 had a significant impact on the organisational speed of the system. To see this effect in real data, we used case studies 347 from groups of densely populated neighbourhoods in the same district to show the difference in organiser preference 348 NCE when different supervision strengths were in place. Various levels of supervision strengths were placed during 349 different stages of the COVID-19 outbreak for a range of task types. At the beginning of the pandemic (First 3 months 350 from 2020 Feb), supervision strength on COVID-19 tasks was low since Pioneers had just started operation, more time is 351 required for a community to fully mature and understand their needs. However, in the later stages of the pandemic (Last 352 3 months to 2020 Dec), more pandemic control policies and command chains had been established, making the 353 volunteer organisation more centralised at this point. Furthermore, educational tasks (e.g., community events delivering 354 the latest public health information) are often led by official community leaders; thus, their organisation is more 355 centralised than other tasks, such as sustainability activities.

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- 357 [Figure 8 is about here.]
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In the first case study (Fig. 8(a) and (b)), we compared the O-NCE of neighbourhoods in COVID-related tasks during
the early (March to May, 2020) and late (October, 2020 –January, 2021) stages of the outbreak. We observed that
O-NCE was greater during the early stages of the outbreak than during the later stages. In the second case study (Fig. 8(c)

and (d)), we compared the neighbourhood O-NCE and self-organisation intervals of environmental and educational tasks
 over the same period. The average organisational speed for the self-organised intervals for the O-NCE of educational
 tasks (0.56, 0.16) was faster than those for the O-NCE of environmental tasks (0.16, 0.07). These two experiments show
 that as supervision strength increases, the extent of the centralised organisation increases in the hybrid system, resulting
 in a lower NCE and higher organisational speed, which corroborates the findings of our simulation.

368 Discussion

Using one year of data from the Anti-Pandemic Pioneers platform in Shenzhen, China, we critically analysed the effect of self-organisation during the pandemic using a novel entropy-based identification method. Furthermore, we simulated a volunteer behaviour model to compare different organisational schemes to develop better crowdsource systems. From the aforementioned results, we arrived at several major findings in light of volunteer organisation and pandemic response.

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367

375 Interpretation of regional differences in self-organisation. In Shenzhen, self-organisation was observed through the 376 gradual stabilisation of user participation, organiser, and task preferences without strict intervention from a centralised 377 decision maker. Our regional results reveal that population density and district type had a significant impact on regional 378 volunteer behaviour. Specifically, districts with a larger population appeared to have slower self-organisation formation 379 due to lower organisational speed in response to the pandemic, whereas districts with more businesses responded rapidly 380 during the company reopening period as concluded from comparisons of self-organisation intervals. This phenomenon 381 may be explained by the fact that location-based volunteering is closely related to the physical social networks in each 382 community, which can vary in size and structure. Specifically, the larger the population, the more complex the 383 community's social network. Consequently, in a community social network that contains more nodes and edges, more 384 communications is necessary for group actions or reaching consensus (Carley, Lee, & Krackhardt, 2002; Friedkin, 2006), 385 leading in a slower organisation. Additionally, as the characteristics of two districts become similar, so does their social 386 network structures, resulting in homogeneous volunteer behaviour.

387

388 The role of centralised intervention in crowdsource volunteering systems. The behaviour of volunteers during the 389 COVID-19 pandemic was undoubtedly affected by the nature of this extreme crisis. Self-organisation intervals were 390 detected during the COVID-19 outbreak in Shenzhen (March to May, 2020 and December 2020 to January 2021). We 391 discovered that volunteer groups self-organised from chaos to stability in response to changes in the pandemic situation. Our causality findings further indicate that in most cases, the daily number of new COVID-19 cases affected volunteer 392 393 self-organisation indirectly by initially affecting the number of users and organisers or the distribution of task types. 394 Volunteers gradually formed self-organisation against the pandemic situation as more users participated in tasks or 395 organisers posted COVID-related tasks. The causality analysis on Pioneers' data also demonstrated that centralised 396 interventions significantly impacted volunteers' participation rate and preferences for organisers and tasks, especially 397 between August and November. For example, in September, the platform administrators expanded the types of tasks 398 available from COVID-19-related tasks to general volunteering. As the number of users, organisers, and tasks increased 399 to their maxima, the centralised intervention significantly impacted the Pioneers' system. The expansion of task types 400 exemplified how centralised intervention results in high user engagement on the Pioneers' platform. In our grid 401 simulation system, the observable demand rate which represents the level of centralised intervention on the Pioneers was 402 shown to significantly affect the system's effectiveness. Therefore, it is crucial to consider the extent to which centralised 403 interventions can exert control over a crowdsource volunteer system.

404

Building a robust volunteer system using self-organisation. Using agent-based simulation, we discovered that the hybrid scheme is the most robust organisational scheme for a crowdsourced volunteering platform, since hybrid schemes can maintain their effectiveness under conditions of uncertain and frequently changing social demands. When the observable demand rate is higher than 80%, the system gains under the hybrid system are greater than those under the self-organised scheme even after the centralised guidance ceases. This phenomenon reveals that agents can 410 spontaneously find more valuable tasks after a few steps of external guidance. When the observable demand rate is lower 411 than 60%, the system can benefit more under a hybrid scheme than under a centralised scheme. Self-organisation 412 provides the hybrid system with a unique self-adjusting ability. In addition, regarding different frequencies of 413 environmental change, proper and timely directions from the decision maker are essential for the system to adapt to new 414 situations. For a hybrid system, the extent to which the centralised leader intervenes in the organisation is critical. As 415 shown in Fig. S16, even though the centralised guidance lasts only a single time step, the gains of the hybrid scheme are 416 higher than the gains of the self-organised scheme. We conclude that in a crowdsource volunteering system, the decision 417 maker should provide timely guidance based on known demands to encourage volunteers to collaborate more efficiently. 418 Nevertheless, the decision maker should not intervene too strongly to allow users so as to self-adapt to unknown 419 community needs.

420

421 Future works and conclusions. Our study has several limitations that should be addressed in subsequent research. For 422 instance, we considered all available variables in the causality study, such as COVID-19 cases and policies; however, 423 some unknown and undetectable causal factors may still affect self-organisation. For example, we did not have access to 424 personal communication between volunteers that may have affected organiser and task selection preferences. Therefore, 425 additional social interaction data could potentially increase the confidence in causality analyses results. Additionally, our 426 grid simulation is a simplified abstract model that simulates the task selection process and demonstrates the optimal 427 organisational scheme, with a presumption that individuals choose tasks independently. In order to make the simulation even more realistic, we are working on mechanisms to distinguish organisers from participants and to model more 428 429 complex volunteer interactions.

430

In conclusion, our study demonstrates the potential of self-organisation in volunteer platforms, even in the face of a pandemic. Individuals can adjust and organise themselves spontaneously in order to complete tasks. Effective interventions can enhance the success of a system during the process of self-organisation. Additionally, self-organisation enables the system to achieve a stable state more quickly, resulting in increased overall system benefits. We hope that our research can help volunteer organisations make better use of the self-organisation effect in collective human behaviour to increase organisational effectiveness under uncertain community demands.

437

438 Data Availability

439 All data and code are available in the "Palcomms_Supplementary_File.tar" supplementary file.

440

441 Ethical Approval

442 Not applicable as this study did not involve human participants

- 443
- 444 Informed Consent
- 445 Not applicable as this study did not involve human participants

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- 500
- 501 Figure legends

Figure 1. Overview of the volunteer data used in this study. Left Top: The Stacked area plot shows the average number of volunteer tasks in each of the six categories (in a two-week window) over the entire duration of the study; Red line plot shows the total number of volunteer participants per day; Left Bottom: External information used in the causality analysis. The colour shading indicates the stringency of a policy group or the number of COVID-19 cases. Details on the data can be found in the Method section. Right: Timelines for positive, negative, and reopening policies

508 Figure 2. Self-organised volunteer behaviour patterns. (a): A sample graph showing the social interactions of 509 Pioneers users in different weeks. Each directed edge $P_i \rightarrow O_j$ indicates that user P_i (denoted by a circle) participated 510 in a task issued by organizer O_i (denoted by a triangle) in this week. Likewise, an undirected edge indicates the 511 collaboration between two participants in a task. In the final stage of the social graph (i.e., weeks 5-7), groups (G_k) are 512 formed through the volunteering process. The edge widths are proportional to the participation frequencies of specific 513 user pairs. The thicker an edge is, the more often the participant joined the organiser's tasks. (b): Changes in volunteer 514 task topics posted by an activity organiser as time changes. Generally, organisers tend to focus on several specific task 515 topics after a few attempts.

Figure 3. Overview of our volunteer behaviour model. (a): Estimate the parameters in the volunteer behaviour model from the Pioneers data. The parameters, including users' participation rate $P_t(u)$, organiser preference $O_t(o, u)$ and task preference $T_t(c, o)$, are visualised as probability mass functions for each timestep. (b): Capture the uncertainties in volunteer behaviour by computing the normalised conditional entropy (NCE) from model parameters. (c): Detect the time intervals when the self-organisation effect exists by fitting a double-exponential model; quantify the self-organisation effect in terms of organisational speed measured by T_{Half}/T_{Fall} . (d): Analyse the dynamic factors that have caused self-organisation change in volunteer behaviours using time-series based causal network discovery.

Figure 4. Visualisations of the double-exponential model with different values of α and β . (a): No organisation: $\frac{1}{\alpha} > \frac{1}{\beta} > n$. (b): Low organisational level: $\frac{1}{\alpha} > n > \frac{1}{\beta}$. (c): Standard organisational level: $n > \frac{1}{\alpha} > \frac{1}{\beta}$. (d): High

527 organisational level: $\frac{1}{\alpha} \approx \frac{1}{\beta}$.

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Figure 5. Self-organised volunteer behaviour during the COVID-19 outbreak in Shenzhen. Maximal
self-organisation intervals (boxed regions) for three types of NCE in Shenzhen and Shenzhen districts. (max duration =
90, min duration = 5.).

532

Figure 6. Causality graph for participation rate NCE, organiser preference NCE (O-NCE), and task preference
NCE (T-NCE). (a) - (b): Causality graph for two P-NCE regimes. (c): Causality graph for the T-NCE regime. (d) – (g):
Causality graph for four O-NCE regimes.

536

Figure 7. Schematic diagram and experimental results of grid simulation. (a): Schematic diagram of a simplified version 3-by-3 grid simulation. After task value changes from the original state, agents are assigned optimally to the observed top value tasks in a centralised step (case 1). In contrast, agents move to the task with the highest value nearby in a self-organised step (case 2). (b): Comparisons of NCEs and effectiveness scores under different observable demand rates (κ). (c): Comparison among organisational speeds and effectiveness scores in different schemes. Each dashed line connects groups with the same random values and observable demand rates.

543

Figure 8. Case Study: Changes in organiser preference NCE under different supervision strengths. Colour
shading in intervals indicates the magnitude of organisational speed. (a) and (b): Comparison of O-NCEs at
different COVID-19 outbreak stages in the same neighbourhood. (c) and (d): Comparison of O-NCEs for environmental
tasks (blue) and education tasks (red) in the same neighbourhood.

549 Table 1. Descriptions of external variables that may affect volunteer self-organisation.

External Variables	Variable Type	Description
Positive Policies	Continuous time series data	Policies that may positively affect the number of
	With a 14-day impulse	participates, such as the national committee annual sessions
		and some app updates (Increasing task organisers and task
		types)
Negative Policies		Policies that may negatively affect the number of
		participates, such as holidays
Reopen Policies		Policies related to school and company reopening
COVID_CHN	Discrete time series data	The number of COVID-19 daily confirmed cases in China
COVID_Shenzhen		The number of COVID-19 daily confirmed cases in
		Shenzhen

550

551 Table 2. Regional statistics of population density and registered companies.

	Futian	Baoan	Pingshan	Guangming
Population	1,553,225	4,476,554	551,333	1,095,289
Registered Companies	5,475	5,994	440	1,023
	Luohu	Nanshan	Yantian	Longgang
Population	1,143,801	1,795,826	214,225	3,979,037
Registered Companies	1,909	4,457	365	5,761

552

Table 3. Average organisational speed (blue) and organisational effectiveness (red) under different simulation configurations over ten trails, with standard deviation in parentheses. Top: Comparison among three organisation schemes under different observable demand rates κ and change frequency Δ . Bottom: The impact of centralised steps τ in the hybrid scheme under different κ .

557

			Change Frequency Δ	
κ	Schemes	2	3	5
	Centralised	1.00 (0.00) 810.94 (23.37)	1.00 (0.00) 775.30 (22.46)	1.00 (0.00) 774.75 (22.23)
60%	Hybrid	0.37 (0.04) 890.11 (22.37)	0.45 (0.03) 841.21 (19.60)	0.42 (0.12) 823.10 (17.83)
	Self-organised	0.16 (0.03) 957.78 (15.74)	0.14 (0.04) 911.69 (13.38)	0.25 (0.09) 908.73 (12.65)
	Centralised	1.00 (0.00) 971.86 (21.49)	1.00 (0.00) 920.10 (20.40)	1.00 (0.00) 916.69 (18.46)
80%	Hybrid	0.31 (0.04) 987.30 (14.14)	0.42 (0.06) 934.31 (14.85)	0.47 (0.17) 923.35 (14.05)
	Self-organised	0.16 (0.03) 957.78 (15.74)	0.14 (0.04) 911.69 (13.38)	0.25 (0.09) 908.73 (12.65)
	Centralised	1.00 (0.00) 1070.30 (17.21)	1.00 (0.00) 1022.00 (13.90)	1.00 (0.00) 1016.73 (13.71)
100%	Hybrid	0.33 (0.02) 1030.29 (14.93)	0.42 (0.03) 984.35 (11.44)	0.39 (0.07) 979.65 (12.01)
	Self-organised	0.16 (0.03) 957.78 (15.74)	0.14 (0.04) 911.69 (13.38)	0.25 (0.09) 908.73 (12.65)

			Centralise	ed Steps τ	
κ	Schemes	1	5	10	15
600/		0.36 (0.04)	0.45 (0.03)	0.49 (0.08)	0.51 (0.09)
00%		843.35 (21.14)	841.21 (19.60)	833.51 (19.46)	823.90 (18.21)
000/	нурпа	0.29 (0.02)	0.42 (0.06)	0.45 (0.05)	0.47 (0.07)
80%	80%	936.10 (12.69)	934.31 (14.85)	932.06 (13.25)	928.77 (15.49)

100%	0.34(0.02) 082 20 (12 32)	0.42(0.05)	0.47(0.09)	0.34(0.11) 001 20 (12 78)
100%	982 20 (12 32)	984 33 (11 44)	987 82 (11 83)	991.20 (12.78)



Policy Timeline

1 2020-03-01

City-wise volunteer recruitment campaign

2 2020-05-21

National Committee Annual Sessions stimulates COVID-19 response

3 2020-08-01

App Update: reduced the requirement for organisor participation

4 2020-09-02

5

App Update: **add new task categories**, such as "public welfare"

2020-09-26 App Update: **further relaxed the organisor**

registration to all users

2020-03-30 – 2020-04-02
 Platform maintainence: some user cannot login

2020-05-01 – 2020-05-05 May Day holiday

3 2020-10-01 – 2020-10-07 National Day holiday

2020-04-27 School & Business Reopening



(a) Estimate behavioural preference from data

(b) Compute NCEs

(c) Detect selforganisation interval

(d) Causality analysis











(a)





